

POSITION for the 18th session

of the Compliance Committee

WWF POSITION for the 19th Session of the Compliance Committee of the Indian Ocean Tuna Commission

WWF Ocean Practice

Virtual, Videoconference 8-10 May 2022

IOTC Contracting Parties and Cooperating Non-Contracting Parties (CPCs) have not been able to effectively use the RFMO framework to ensure the sustainable management of the fisheries resources, including highly migratory and straddling stocks. To date, the effectiveness of key provisions to ensure compliance by CPCs has been largely limited due to challenges in reporting, capacities or political priorities. The management measures adopted by the Commission are only as good as their implementation.

WWF notes with concern significant gaps in compliance, including with reporting requirements. As highlighted in the Summary Report, gaps and delays in data on nominal catches, catch and effort and size frequency data compromise the quality of data available for stock assessments, such as those for skipjack harvest control rules and yellowfin tuna catch reductions. Also worrisome are widespread gaps in reporting data on sharks, particularly shark finning, and on the regional observer scheme.

More generally, WWF is concerned with the level of compliance achieved by CPCs overall and especially on the interim plan for rebuilding yellowfin tuna in the Indian Ocean, and weaknesses in reporting requirements for small-scale fisheries (vessels less than 24 m) and artisanal fisheries, which are not clearly articulated.

WWF urges members of the Compliance Committee of the IOTC, at their 18th Session, to provide clear recommendations to the Commission to take effective measures that lead to improved compliance by CPCs, in particular:

1. Adopt an improved and transparent compliance mechanism by amending Appendix V of the IOTC Rules of Procedure (2014)

As stated in the 2016 Report of the 2nd IOTC Performance Review, "the sense of accountability within IOTC seems to be very low; therefore, more accountability is required." Reinforcing compliance reporting by CPCs as well as timely evaluation by the Compliance Committee is an urgent priority, as we see a failure

to comply with many resolutions, such as Resolutions 21/01, 19/01, 18/01, 15/01, 15/02, 16/02, among others. This lack of compliance is considerably undermining the mandate of the IOTC to sustainably manage fish stocks effectively based on informed decisions.

In this regard, the Compliance Committee should recommend:

- The annual meeting report includes greater detail on compliance status; recommendations to the Commission regarding any remedial actions taken or proposed to be taken by the concerned CPCs; and priority obligations to be monitored and reviewed.
- Compliance analysis is reported not only country-by-country but also measure-by-measure. WWF
 welcomes the summary report on the level of compliance, but greater detail by measure would
 allow the Compliance Committee to treat non-compliance issues in accordance with their
 seriousness and reflect the diversity of situations to provide specific support in enforcement if
 needed.
- CPCs create a mechanism to take appropriate sanctions against CPCs, whether they are in the form of lost fishing opportunities or other trade and financial mechanisms in repeated cases of lack of compliance with relevant CMMs.

2. Adopt a new recommendation to improve traceability through an electronic catch documentation scheme

Traceability tools such as electronic catch documentation schemes (CDS) are necessary to give coastal states a means to protect their fishery resources. Although a CDS may not prevent all forms of IUU fishing, it can complement other monitoring, control and enforcement efforts, and significantly improve traceability along the value chain. RFMOs are the right fora to implement these tools together with increased transparency in procedures to deliver effective enforcement mechanisms and create a culture of compliance with fishing regulations among their CPCs. WWF welcomes the task of the Catch Documentation Scheme Working Group. In this regard, the Compliance Committee should:

- Prioritize the continued development and subsequent adoption of an electronic CDS for all IOTC species and all sizes of vessels. A phased approach must be defined to initially prioritize large-scale vessels and overfished species as identified by the Scientific Committee.
- Link the future IOTC e-CDS to IOTC's e-PSM system, as well as other activities that monitor and verify fishing vessel catches to cross-check data for risk-based analysis to ascertain that only legally-caught fish can reach markets.
- Ensure a minimum level of compatibility of CDS standards with those of other RFMOs (CCSBT, ICCAT, and CCAMLR) to facilitate information sharing, better integration and monitoring of such systems worldwide.
- 3. Ensure compliance on Resolution 17/07 on the 'banning the use of large-scale driftnets' (over 2.5 km in length)

The United Nations General Assembly (UNGA) Resolution 46/215 called for a global moratorium on large-scale high seas driftnet fishing in 1992. Since then, UNGA regulations have been translated into an IOTC resolution 12/12 and further superseded by resolution 17/07, which both prohibits the use of large-scale driftnets on the high seas and in the IOTC area of competence. However, some countries still use large-scale driftnets in both EEZ and high seas to target tuna. Based on the IOTC resolution 17/07, which came into effect on 1 January 2022, WWF calls for urgent action from developing coastal states using large-scale driftnets to show their commitments to change and to ensure that there are support systems in place for implementing the UNGA and IOTC resolutions through the national program or legislation. Moreover, WWF urges the following:

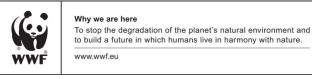
- Ensure there is clear reporting from CPCs on the length of the nets used, including the length of each panel customized together.
- Support the CPCs using driftnets in the Indian Ocean to improve reporting and recommend compliance support missions.

Conclusion

WWF is concerned with the level of compliance achieved by CPCs in meeting their substantive and reporting obligations. Considering the current state of play, WWF urges that binding resolutions of the IOTC must have penalty mechanisms embedded and applied through the Compliance Committee, ensuring there is transparency and accountability by CPCs on resolutions they adopt. These include the most urgent and relevant CMMs, such as the rebuilding plan for yellowfin tuna (Resolution 19/01), improved FAD management and reporting (Resolution 19/02) and the ban on drift gillnets of more than 2.5 km in the IOTC area of competence (Resolution 17/07). Breach of core rules such as total allowable catches need to be prioritized by the Compliance Committee, ensuring there are traceability and validation mechanisms in place.

WWF described in our 2020 report <u>Unregulated fishing on the high seas of the Indian Ocean</u> the impacts of unregulated fishing on threatened species. WWF encourages CPCs to consider developing a joint working group between SIOFA, IORA and IOTC to overcome the challenge of unregulated fishing, improve management of neritic tuna, and adopt joint CMMs, taking into account an ecosystem-based fisheries management approach.

WWF remains committed to supporting CPCs, and particularly developing coastal states in improving their compliance, including data collection and reporting.



For further information:

Oceans Policy Head WWF - EPO Email: aleroy@wwf.eu