# Japan National Report to the Scientific Committee of the Indian Ocean Tuna Commission, 2022

Fisheries Resources Institute, Japan Fisheries Research and Education Agency
(Matsumoto, T., Inoue, Y., Nishida, T. and Semba, Y.)
and
Fisheries Agency, Government of Japan (FAJ)

## INFORMATION ON FISHERIES, RESEARCH AND STATISTICS

| | |
|---|---|
| In accordance with IOTC Resolution 15/02, final scientific data for the previous year was provided to the IOTC Secretariat by 30 June of the current year, **for all fleets other than longline** [e.g. for a National Report submitted to the IOTC Secretariat in 2022, final data for the 2021 calendar year must be provided to the Secretariat by 30 June 2022) | YES<br><br>29/June/2022 |
| In accordance with IOTC Resolution 15/02, provisional **longline data** for the previous year was provided to the IOTC Secretariat by 30 June of the current year [e.g. for a National Report submitted to the IOTC Secretariat in 2022, preliminary data for the 2021 calendar year was provided to the IOTC Secretariat by 30 June 2022).<br><br>**REMINDER:** Final longline data for the previous year is due to the IOTC Secretariat by 30 Dec of the current year [e.g. for a National Report submitted to the IOTC Secretariat in 2022, final data for the 2021 calendar year must be provided to the Secretariat by 30 December 2022). | YES<br><br>29/June/2022 |
| If no, please indicate the reason(s) and intended actions: | |

**Executive Summary**

This Japanese national report describes following eight relevant topics stipulated in the 2021 national report guideline mainly in recent five years (2017-2021) (2021 is provisional) , i.e. (1) Fishery information (longline and purse seine fishery), (2) fleet information, (3) catch and effort by species and gear, (4) ecosystem and bycatch (sharks, seabirds, marine turtles), (5) national data collection and processing systems including "logbook data collection and verification", "vessel monitoring system", "observer scheme", "port sampling programs" and "unloading and transshipment", "Monitoring billfish catch", and sampling plans for mobulid rays", (6) national research programs, (7) Implementation of Scientific Committee recommendations and resolutions of the IOTC relevant to the Scientific Committee", and (8) "literature cited". Highlights from the eight topics are described as follows: Japan is currently operating longline and purse seine fisheries in the Indian Ocean. Catch and effort data are collected mainly through logbooks. Bigeye, yellowfin, albacore, southern bluefin tuna are main components of the catch by longliners, while three species (skipjack, yellowfin and bigeye tuna) are exploited by purse seiners. In recent years, catch and effort by longliners are in a low level mainly because of piracy activities off Somalia. Japan has been dispatching scientific observers in accordance with the Resolution 11/04, whose coverage for longline fishery has been more than the 5% compliance level in recent years except for 2020 and 2021 due to COVID-19 pandemic. Observer coverage for purse seine fishery is highly variable. A number of information including bycatch and biological data, has been collected through the observer program. Japan has been conducting several research activities.

**Contents**



## 1. BACKGROUND/GENERAL FISHERY INFORMATION

Longline and purse seine fisheries are two types of Japanese tuna fisheries currently operating in the Indian Ocean. Longline fishery started its operation in 1952 when the limitation of operational area imposed by the GHQ*[1], was removed. Commercial purse seine fleet commenced fishing operations in the Indian Ocean in 1991 after several years of experimental fisheries.

The total fishing effort (the number of hooks) of Japanese longliners in the Indian Ocean sharply increased from 2 million (1952) to 129 million hooks (1967) (the historically highest level), and then there was no clear increasing or decreasing trend with large fluctuation (52-128 million hooks) until 2007. Thereafter, it decreased down to about 28 million hooks in 2011 due to piracy activities off Somalia. It has been kept at the low level with slight decrease and 20 million hooks in 2021. The percentage compositions of fishing effort (number of hooks) in this Ocean against the total effort in all Oceans fluctuated around 20% until 2003, afterwards it increased to 35% in 2006 and 2007. Thereafter it has drastically decreased to 16% in 2010 and kept at a low level (11-19%) to now, mainly because of piracy activities.

* *GHQ (General Headquarters) of the occupying forces of the Allies after the World War II*

As for the purse seine fisheries, operations took place mainly in the tropical western Indian Ocean until 1993. Afterwards operations shifted almost completely to the eastern Indian Ocean mainly because of economic problem derived from the rise of Japanese Yen during that time, in addition to the extra cost imposed due to the long geographical distances from Japan.

## 2. FLEET STRUCTURE

All Japanese longline vessels operating in the Indian Ocean have been the distant water category (120-500GRT) with some exceptional offshore vessels (10-120GRT). Historical change in the number of longline vessels from 1987 to 2021 is shown in Table 1. In the last 20 years, the number of vessels operated in this Ocean was around 172-228 per year until 2008. Although the number of operating vessels was relatively high (223-251) during 1995-1999, after that it decreased to less than 200 except for 228 in 2002. It decreased rapidly year by year until 2011 because of piracy activities off Somalia, and kept in a low level (41-59) after 2013. The number of longline vessels operated in 2021 was 56.

Japanese purse seine vessels operating in the Indian Ocean are the 350-700 GRT class (700-1,000 carrying capacity). Historical change in the number of purse seine vessels from 1987 to 2021 is shown in Table 1. Although 11-12 Japanese purse seiners operated during 1991-1994, it decreased year by year and commercial purse seiner retreated from the Indian Ocean in 2001 leaving only one vessel "Nippon-Maru", the research vessel of Fisheries Research Agency (FRA) with a few commercial vessels. This vessel was replaced by another research vessel "No.1 Taikei-Maru" in 2013. Since 2015 commercial vessels have resumed their operations and the number of total vessels in each year operated during 2017-2020 was 2-3, but no vessel operated in 2021.

**Table 1:** Number of vessels operating in the IOTC area of competence

| Fleet/Year | 1987 | 1988 | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Longliners | 272 | 235 | 245 | 216 | 184 | 181 | 206 | 206 | 224 | 251 | 243 | 242 | 223 | 192 |
| Purse seiners | 1 | 1 | 3 | 4 | 11 | 12 | 11 | 11 | 8 | 5 | 3 | 4 | 3 | 2 |

| Fleet/Year | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Longliners | 199 | 228 | 172 | 189 | 184 | 188 | 178 | 173 | 130 | 84 | 72 | 75 | 57 | 53 |
| Purse seiners | 2 | 1 | 1 | 1 | 1 | 3 | 3 | 3 | 2 | 1 | 1 | 1 | 1 | 1 |

| Fleet/Year | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 |
|---|---|---|---|---|---|---|---|
| Longliners | 52 | 45 | 41 | 46 | 50 | 59 | 56 |
| Purse seiners | 3 | 3 | 3 | 3 | 3 | 2 | 0 |

## 3. CATCH AND EFFORT (BY SPECIES AND GEAR)

### 3.1 Longline fishery

The latest available longline data is that of 2021 (data for 2021 are preliminary).

**Fishing effort**

The longline fishery commenced in 1952 in the eastern equatorial waters in the Indian Ocean. In the late 1960s, the effort covered entire fishing ground of the longline in the Indian Ocean. The annual amount of the effort had increased until the late 1960s and fluctuated after that. However, fishing effort had been dramatically decreasing since 2008 and then kept at a low level (Table 2a) because of the effects of piracy activities off Somalia. Fishing effort in 2021 (23,000 thousand hooks) was only about 20% of that in 2007 during the recent highest level.

**Table 2a. Annual catch and fishing effort and primary species in the IOTC area of competence (longline fishery, 2017-2021) as of October 2022** (2021 is provisional)

(catch in mt, set in number and hooks in thousand)

| Year | Set | Hooks | SBF | ALB | BET | YFT | SWO | MLS | BLZ | BLM | SFA | SPF | SKJ |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 2017 | 7,346 | 23,378 | 1,250 | 1,668 | 3,739 | 3,290 | 566 | 61 | 139 | 48 | 56 | 66 | 8 |
| 2018 | 6,975 | 22,207 | 2,097 | 1,807 | 3,398 | 2,975 | 500 | 34 | 111 | 27 | 63 | 47 | 11 |
| 2019 | 6,572 | 20,676 | 2,522 | 1,955 | 3,562 | 2,485 | 465 | 16 | 79 | 28 | 35 | 18 | 16 |
| 2020 | 6,900 | 21,649 | 3,464 | 1,518 | 4,146 | 1,849 | 502 | 13 | 62 | 20 | 20 | 8 | 12 |
| 2021 | 7,373 | 22,993 | 4,093 | 1,625 | 3,929 | 1,010 | 491 | 8 | 52 | 13 | 8 | 11 | 4 |

*(Note) SBT (Southern bluefin tuna), ALB (albacore), BET (bigeye tuna), YFT (yellowfin tuna), SWO (swordfish), MLS (striped marlin), BLZ (blue marlin), BLM (black marlin), SFA (sailfish), SPF (shortbill spearfish), and SKJ (skipjack tuna).*

Geographical distributions of longline fishing efforts for 2021 and average of 2017-2021 are shown in Fig. 2a. In 2021, the efforts were mainly in African offshore area (from the waters off Cape of Good Hope to Mozambique) and in the eastern part of the Indian Ocean off Australia and Indonesia, which is similar to that for 2017-2021. The effort in the northwestern area has dramatically decreased since 2008 and the efforts for 2017-2021 are still almost nothing because the threats of piracy remain off Somalia.

**Catch**

Historical catch in weight by species and catch statistics by Japanese tuna longliners in the Indian Ocean are shown in Fig. 1a (entire period) and Table 2a (2017-2021), respectively, and geographical distributions of catch in 2021 and average of 2017-2021 for major tuna and billfish species are shown in Fig. 3a. Catch of albacore, yellowfin and southern bluefin tunas were very high during 1950s and 1960s, and then sharply decreased. After mid 1990s bigeye and yellowfin tunas have been main components of the catch.

Total catch (the catch of southern bluefin tuna, albacore, bigeye, yellowfin, swordfish, striped marlin, blue marlin, black marlin, sailfish, shortbill spearfish, and skipjack) in 2020 and 2021 was 11,618 MT and 11,250 MT, respectively. It should be noted that the catch of yellowfin and bigeye drastically decreased during 2007-2010, although the catch of albacore was roughly at the same level during this period. Furthermore, yellowfin catch in 2021 was the lowest after 1980s, and this decrease was mainly derived from decrease in fishing effort especially in the tropical area especially in the piracy area (northwestern Indian Ocean).

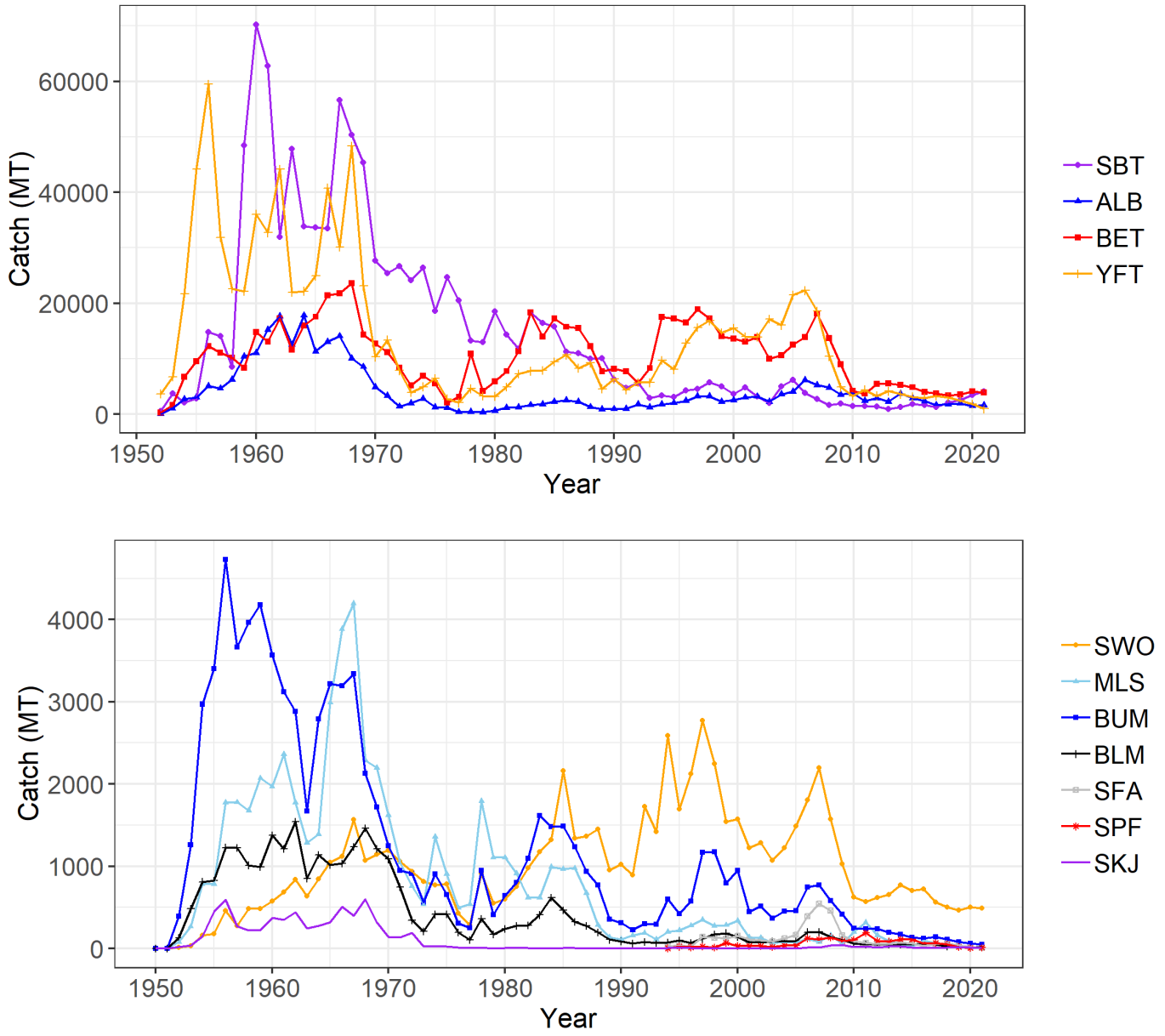


**Fig. 1a. Catch trends of tuna and tuna-like species exploited by Japanese longliners** *(2021 is provisional).*
*Upper: tuna species, lower: billfish species and skipjack tuna*

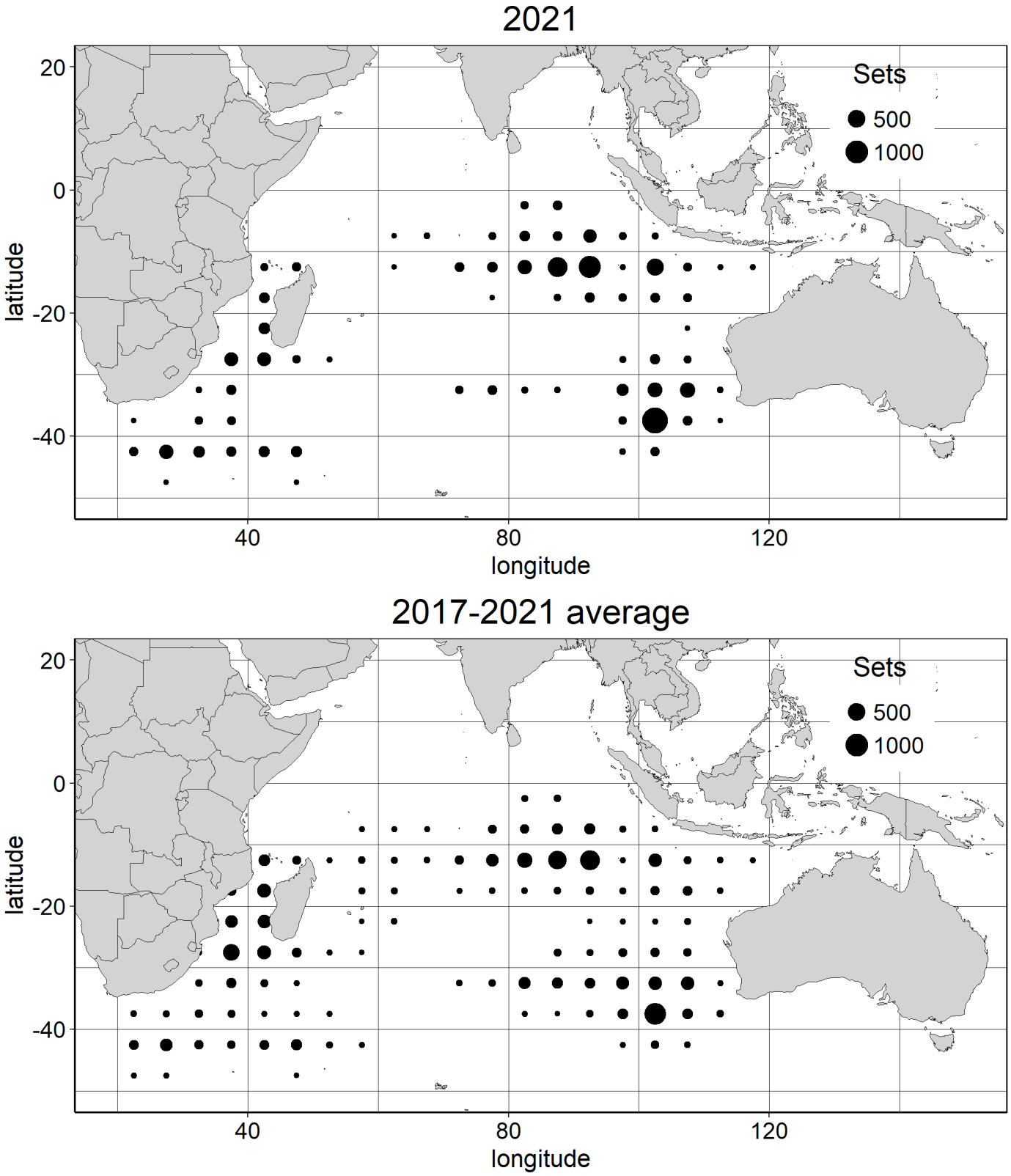


**Fig 2a. Geographical distributions of longline fishing effort (in number of sets) for 2021 (upper) and in average of 2017-2021 (lower)** *(2021 is provisional)*.

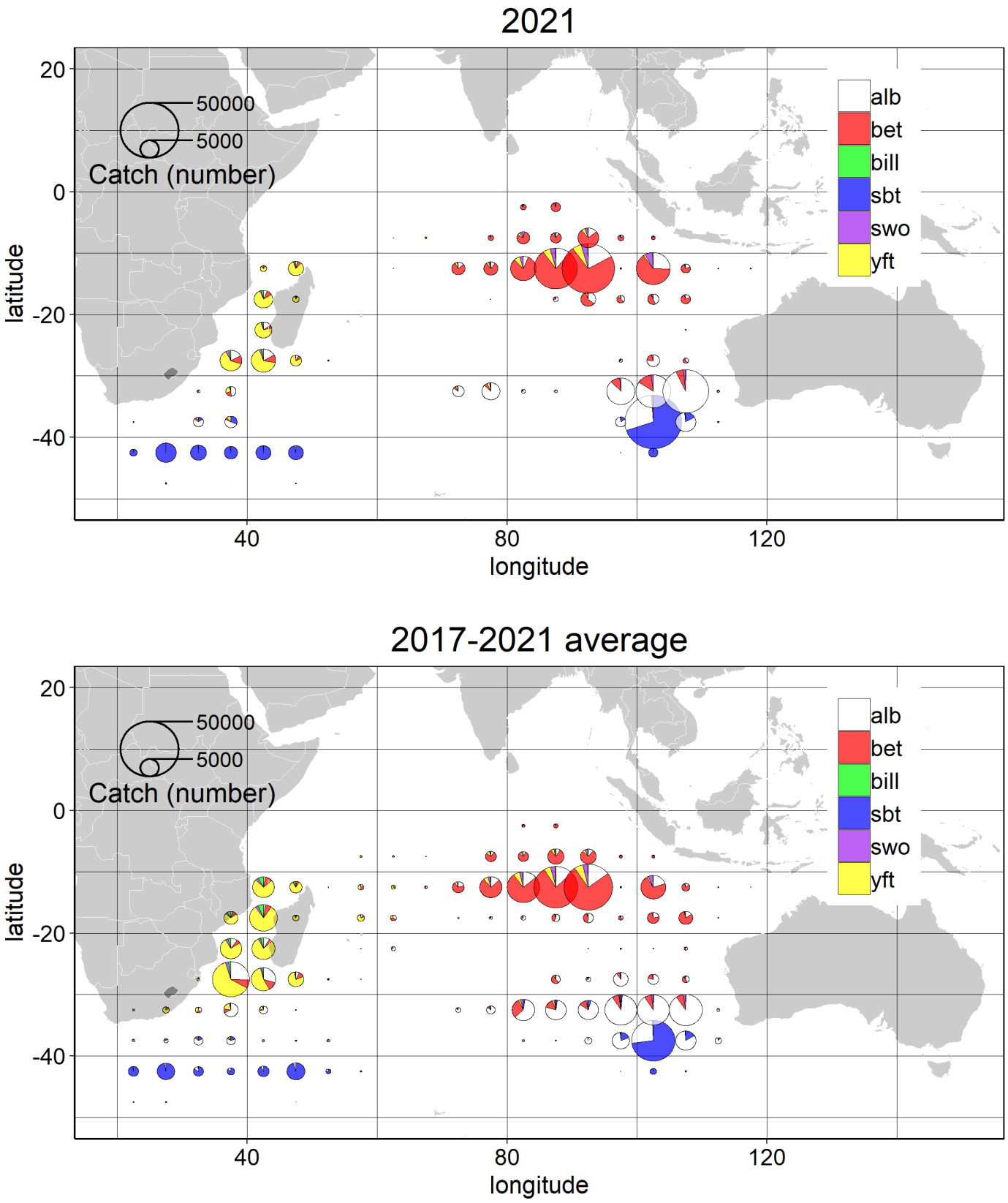


**Fig. 3a Geographical distributions of longline catch (in number) of major species in 2021 (upper) and in average of 2017-2021 (lower)** *(2021 is provisional)*.

Based on the geographical distribution of the catch (Fig. 3a), yellowfin and bigeye tunas are mainly caught off Mozambique and the central-eastern tropical waters, respectively. Albacore is mainly caught in the temperate area off Australia. During 2017-2021, there was almost no efforts in the northwestern area (good yellowfin fishing grounds), which has been similar situation since 2011 when the piracy activities started. Hence, longliners shifted their operations to the other waters especially off Mozambique and the southeastern Indian Ocean.

### 3.2 Purse seine fishery

The latest available data for Japanese purse seine fishery is for 2020.

**Fishing Effort**

Total fishing effort (number of set) was 201 in 2017 and 147 in 2018 (Table 2b). These are larger than those in the early 2010s due to the increase in the number of vessels (from 1 to 3). Fishing effort (number of set) in 2019 sharply decreased to 9 because the fishing conditions were extremely poor thus fishing operations ended very quickly in a very short time then purse seine vessels shifted to the Pacific Ocean. Also in 2020, the number of set was small and so the catch was also low. No purse seine operation was conducted in 2021 because all the vessels shifted to the Pacific Ocean. Geographical distributions of effort for 2020 (latest year of operation) and the average of 2017-2021 are shown in Fig. 2b. Operations were conducted almost only in the eastern part in recent years.

**Table 2b. Annual catch and effort and primary species in the IOTC area of competence (2017-2021) (purse seine fisheries).**

| | | Catch (MT) | | | | |
|---|---|---|---|---|---|---|
| Year | Number of set | SKJ | YFT | BET | others | Total |
| 2017 | 201 | 3,129 | 712 | 424 | 0 | 4,265 |
| 2018 | 147 | 2,076 | 407 | 287 | 0 | 2,770 |
| 2019 | 9 | 187 | 24 | 24 | 0 | 235 |
| 2020 | 34 | 494 | 58 | 68 | 0 | 620 |
| 2021 | 0 | 0 | 0 | 0 | 0 | 0 |

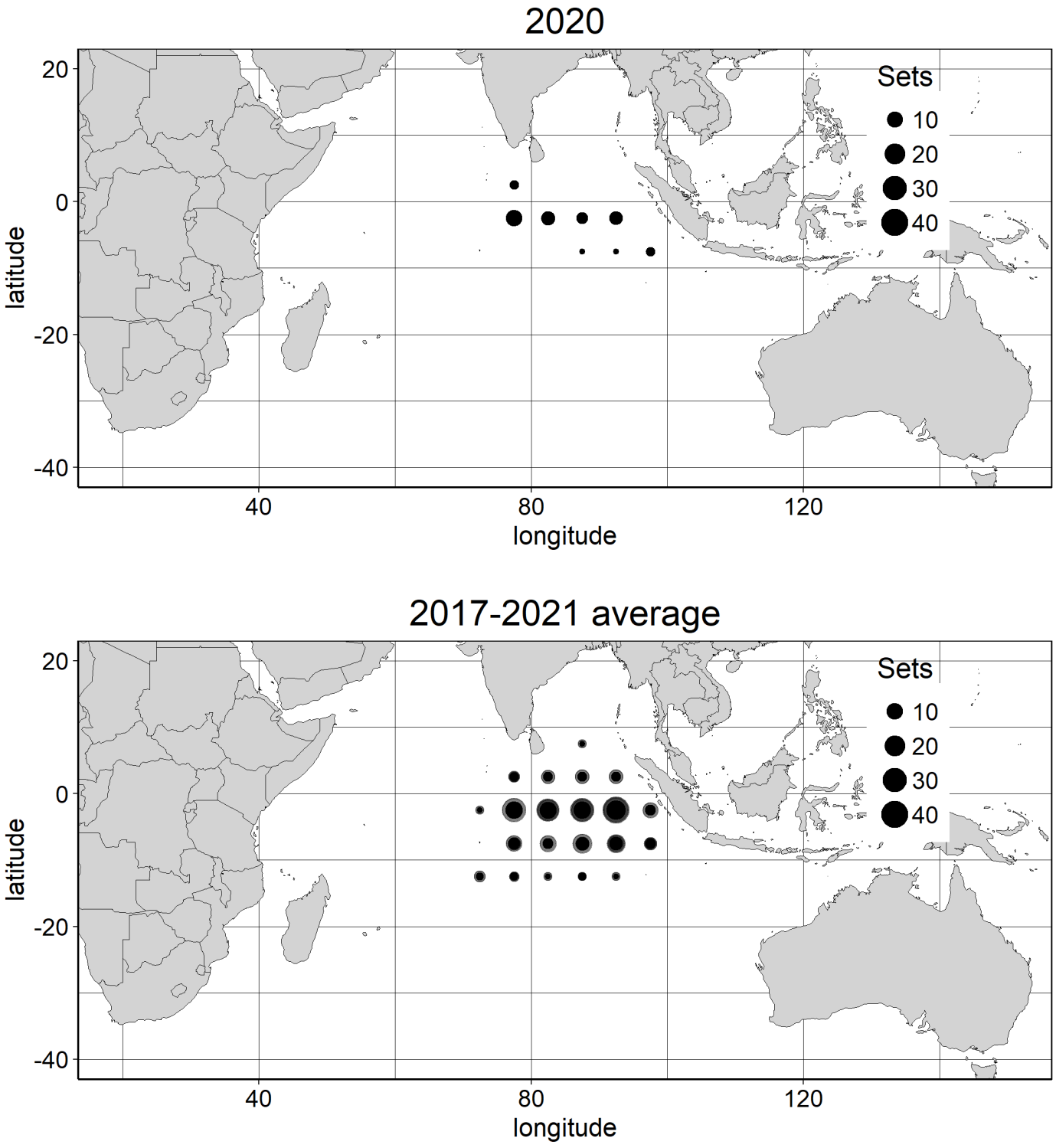


**Fig. 2b. Distributions of purse seine fishing effort (number of sets) in the Indian Ocean in 2020 (upper) and average of 2017-2021 (lower).** Note: distribution for 2021 was not shown because there was no operation.

**Catch**

During 1972-1987, the total catch was low (< 1,000 MT except 3 years), afterwards increased rapidly to about 45 thousand MT in 1992 and 1993 (the highest record), then decreased sharply to 11 thousand MT in 1997 and 7 thousand MT in 1999 (Fig. 1b). Thereafter it had fluctuated between 2.2 and 6.2 thousand MT until 2012 and the total catch in 2013 and 2014 decreased to approximately 1 thousand MT. Total catch in 2015 increased to 2.8 thousand MT because of increase in the number of vessels operated, and further increased until 2017 (4.3 thousand MT in 2017). The catch drastically decreased in 2019 due to decrease in fishing effort as explained. Catch in weight of skipjack, yellowfin and bigeye in 2020 (2019) was 494 (187) MT, 58 (24) MT and 68 (24) MT, respectively. There was no catch in 2021.

Geographical distributions of catch in 2020 (latest year of operation) and average of 2017-2021 for major tuna species are shown in Fig. 3b. The main component of the catch was usually skipjack tuna in all the areas then yellowfin and/or bigeye tuna followed.

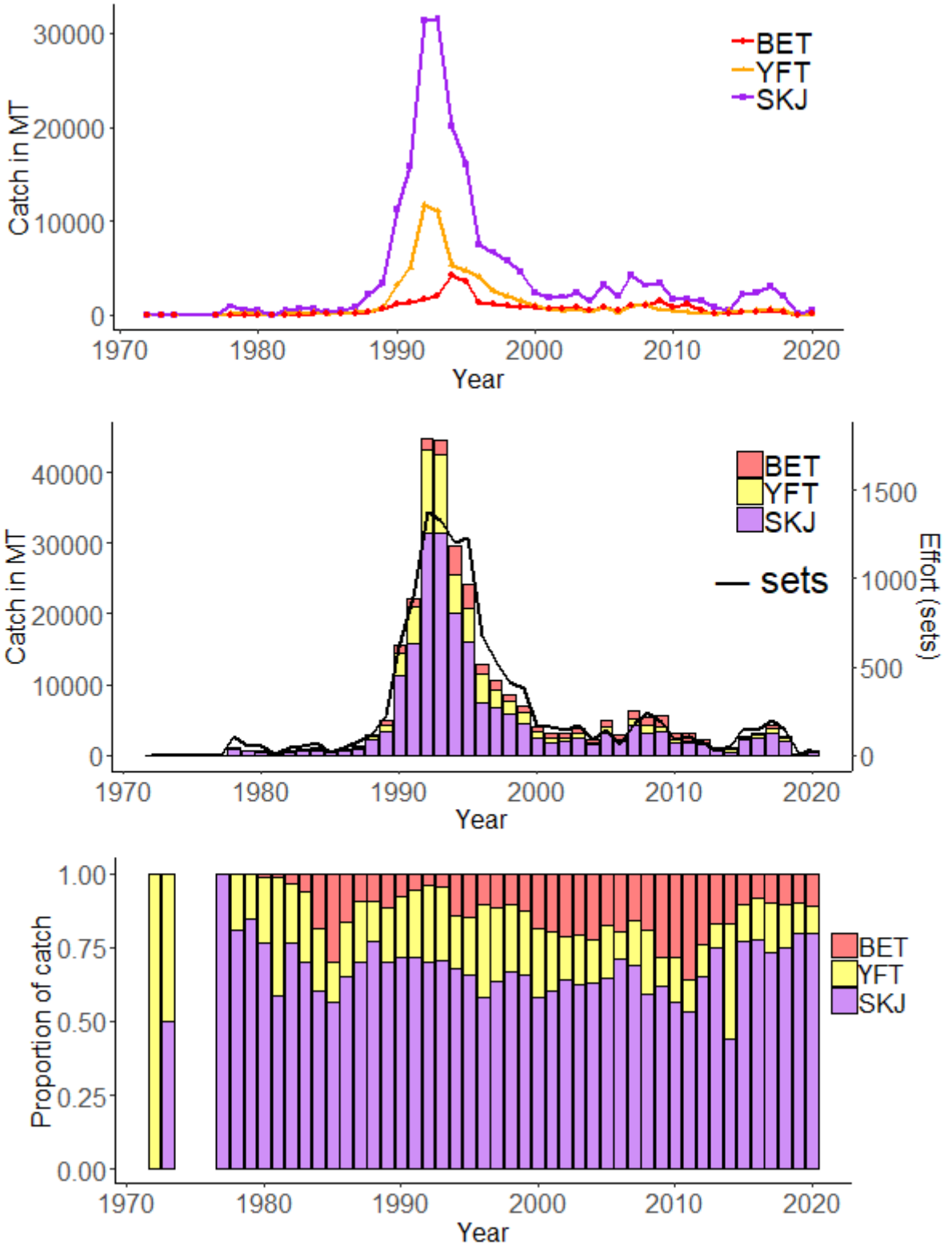


**Fig1b. Trends of SKJ, YFT and BET catch** *(top: actual and middle: cumulative with number of sets*) **and trends of species compositions of catch** *(bottom)* **exploited by Japanese purse seiners (1972-2021)**

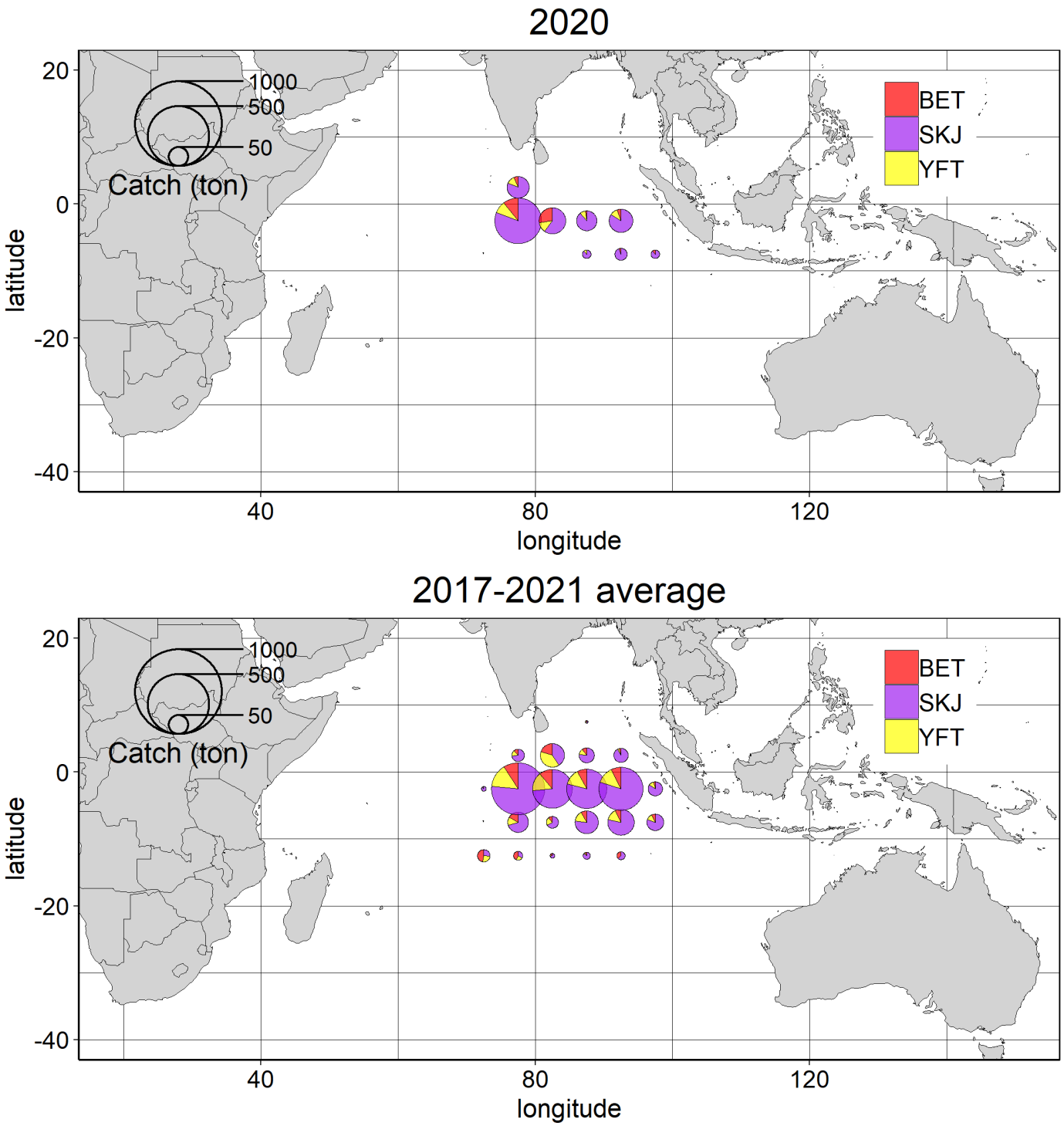


**Fig. 3b. Geographical distributions of purse seine catch of SKJ, YFT and BET in 2020** *(upper)* **and average of 2017-2021** *(lower)*. Note: distribution for 2021 was not shown because there was no operation.

## 4. RECREATIONAL FISHERY

No recreational fishery in the Indian Ocean.

## 5. ECOSYSTEM AND BYCATCH ISSUES

In accordance with FAO International Action Plans on sharks and seabirds, Japan established the National Action Plans on sharks and seabirds in 2001 and then revised them in 2009 and 2016. In addition, Japan has been taking actions in accordance with the FAO Guidelines on sea turtle by-catch and also taking actions in accordance with IOTC conservation and management measures on bycatch of sharks, sea turtles and seabirds.

### 5.1 Sharks

#### 5.1.1. NPOA sharks

Japan's National Plan of Action for Conservation and Management of Sharks was established in February 2001 and then revised in 2009 and 2016.

#### 5.1.2. Sharks finning regulation

Japan complies with Resolution 17/05 (IOTC) including the ban of shark finning for Japanese fleet operating in the Indian Ocean under ministerial ordinance of Fisheries Act since 2008.

#### 5.1.3. Blue shark

The Japanese longline fishery in the Indian Ocean catches blue shark. Catch data (in number and weight) of blue shark has been collected since 1994. Details of logbook data collection and verification is described in 6.1. Historical catches of three major shark species including blue shark in weight (MT) between 2017 and 2021 are shown in Table3.

As described in 6.3., scientific observers deployed to the Japanese tuna longliners have collected catch (in number and weight), biological and other information including body size, sex, fate of blue shark caught in the Indian Ocean since 2010. In 2021, observer data on blue shark could not be collected because scientific observer was not deployed to the commercial vessel due to the covid-19 pandemic.

Table 3 **Annual catch in weight (MT) of three major shark species caught by Japanese tuna longliners in the Indian Ocean (2017-2021)** *(2021 is provisional).*

| Year | Blue shark | Porbeagle | Shortfin mako |
|---|---|---|---|
| 2017 | 592 | 12 | 102 |
| 2018 | 455 | 2 | 102 |
| 2019 | 485 | 2 | 63 |
| 2020 | 380 | 0 | 6 |
| 2021 | 318 | 0 | 9 |

## 5.2 Seabirds

**National strategies, NPOA-seabirds and recovery plan**
In order to reduce incidental catches of seabirds, in 2001, Japan instituted the effective and practical National Plan of Action for reducing incidental catch of seabirds in Japanese longline fishing operations to suit the NPOA-Seabirds adopted in 1999. Japan's NPOA was developed based on (a) impact analyses based on the information from the Japanese longline operations and (b) consideration of the effective and practical methods to reduce incidental catch of seabirds. After instituting NPOA-Seabirds, Japan has revised it with the aim to effectively coping with the changes of the situation surrounding this issue. The newest revision was made in 2016.

Furthermore, FAJ has been mandating fishers to comply the domestic laws on relevant measures to reduce incidental catch of seabirds, which are based on various resolutions adopted by RFMOs.

**Current seabird mitigation measures used by the national longline fleet**
Seabird bycatch mitigation measures stipulated in accordance with the IOTC Resolution 12/06 have been in force under a national notice on bycatch mitigation measures.

**Data collection**
Japan has been collecting relevant scientific information for analyses (especially the ecology and population status of seabirds) from sources such as observers onboard and logbooks.

The interaction of seabirds was examined by the Japanese observer data from 2017 to 2020. The observer data for the year 2021 is not obtained because of the impact of COVID-19. The results are described as follows:

*Eastern Indian Ocean*
The BPUE (number of seabird bycatch/1000 hooks) was relatively high during the second quarter (April to June) and low during the third quarter (July to September). There is no seabird bycatch in the first and fourth quarters. This might be caused by the observed effort located in low latitudes during those quarters.

*Western Indian Ocean*
The BPUE was relatively higher in the second quarter than that in the other quarters. On the other hand, BPUE in the fourth quarter (October to December) was relatively low of which data location was mostly off Mozambique.

## 5.3 Marine Turtles

**National Strategies and recovery plan**

FAJ has developed guidelines for fishers to reduce sea turtle mortality in accordance with the FAO voluntary guidelines to reduce sea turtle mortality in fishing operations.

**Interaction**

The interaction of sea turtles was examined by the Japanese observer data from 2017 to 2020. The observer data for the year 2021 is not obtained because of the impact of COVID-19. The results are described as follows:

*Eastern Indian Ocean*

No sea turtle bycatch was observed in the second quarter. The BPUEs (number of sea turtle bycatch/1000 hooks) in the other quarters were relatively low (less than 0.03), though there are observations around low latitude areas.

*Western Indian Ocean*

No sea turtle bycatch was observed in the second and third quarters. The BPUEs in the other quarters were relatively low (less than 0.02), though there are observations around low latitude areas.

**Table 5. Observed annual catches (number of individuals) of species of special interest by species by longliner for the Japanese fleet, in the IOTC area of competence in 2017-2021. Data for the year 2021 was not obtained because of the impact of COVID-19.**

| FAO code | English name | 2017 | 2018 | 2019 | 2020 | 2021 |
|---|---|---|---|---|---|---|
| Seabirds | | | | | | |
| Aves | Unidentified birds | 0 | 2 | 0 | 0 | - |
| AG42 | Large albatrosses | 1 | 0 | 0 | 0 | - |
| AG42 | Other albatrosses | 0 | 0 | 4 | 0 | - |
| KPY | King penguin | 0 | 0 | 0 | 2 | - |
| AG42 | Black-browed albatross | 0 | 11 | 4 | 0 | - |
| TQH | Indian yellow-nosed albatross | 1 | 4 | 25 | 1 | - |
| DIX | Wandering albatross | 1 | 4 | 17 | 2 | - |
| DIP | Southern royal albatross | 0 | 0 | 1 | 0 | - |
| AG42 | Unidentified albatrosses | 4 | 2 | 41 | 0 | - |
| AG42 | Black-browed albatross group | 0 | 2 | 2 | 1 | - |
| AG42 | Shy-type albatrosses | 0 | 5 | 13 | 2 | - |
| DIC | Grey-headed albatross | 3 | 8 | 10 | 8 | - |
| PHU | Sooty albatross | 0 | 0 | 17 | 0 | - |
| PHE | Light-mantled albatross | 0 | 0 | 8 | 0 | - |
| MAH | Northern giant petrel | 1 | 2 | 9 | 2 | - |
| MAI | Southern giant petrel | 0 | 1 | 3 | 4 | - |
| PRX | Unidentified petrels | 0 | 0 | 11 | 0 | - |
| PCI | Grey petrel | 0 | 0 | 1 | 5 | - |
| PRO | White-chinned petrel | 0 | 1 | 49 | 0 | - |
| PRX | Spectacled petrel | 0 | 0 | 1 | 0 | - |
| PFC | Flesh-footed shearwater | 0 | 1 | 5 | 0 | - |
| PUG | Great shearwater | 0 | 1 | 0 | 0 | - |
| Sea Turtle | | | | | | |
| TTL | Loggerhead turtle | 0 | 2 | 2 | 0 | - |
| TUG | Green sea turtle | 0 | 0 | 1 | 0 | - |
| LKV | Olive ridley turtle | 27 | 3 | 5 | 0 | - |
| DKK | Leatherback turtle | 3 | 2 | 3 | 0 | - |
| Mammals | | | | | | |
| Pinnipedia | Unidentified pinnipeds | 0 | 0 | 4 | 0 | - |
| ODN | Unidentified tooth whales | 0 | 5 | 2 | 0 | - |

## 6. NATIONAL DATA COLLECTION AND PROCESSING SYSTEMS

### 6.1. Logsheet data collection and verification (including date commenced and status of implementation)

**Longline**

The logbook of longline, which started in 1952 and the format has changed several times afterwards, includes set by set data on catch number and weight in each species, and other information such as fishing date and location, fishing effort (the number of basket and hooks used), water temperature and starting/setting time of the gear. The number of hooks per basket is the important information as it is the proxy of the depth of the gear and target species. As for tuna and tuna-like fishes, six tunas (bluefin, southern bluefin, albacore, bigeye, yellowfin and skipjack), and six billfishes (swordfish, striped marlin, blue marlin, black marlin, sailfish and shortbill spearfish) are recorded by species in the logbook. In addition, information on the cruise (departure/arrival date and port names), vessel (name, size, license number and call sign), the number of crew and the configurations of the fishing gear (material of main and branch lines) are required to fill in the top part of the logbook sheet for each cruise. Japan revised the logbook format for distant water fishing vessels in accordance with IOTC Resolution 12/03,13/03 and 15/01.

Submitted logbooks are processed into electronic data files in the Fisheries Resources Institute (FRI) (former National Research Institute of Far Seas Fisheries (NRIFSF)). Various error checks such as date, location, fish weight, CPUE are also conducted by FRI before these data are finalized. Vessel characteristics (call sign, name, license number, etc.) are verified with registered persons.

**Purse seine**

The logbooks of purse seiners, which started in 1967, are required to be submitted to the Japanese government every month. The reported catch by species could be verified by comparing with the landing data, which are obtained from market receipts of three major unloading ports (Yaizu, Makurazaki and Yamagawa).

### 6.2. Vessel Monitoring System (including date commenced and status of implementation)

VMS installation on all distant water and offshore longline and distant water purse seine vessels is obligated since 1st August in 2007.

### 6.3. Observer scheme (including date commenced and status; number of observer, include percentage coverage by gear type)

**Longline**

In accordance with Resolution 11/04 (Regional Observer Scheme), Japan started to deploy observers in July 2010. The number of trained observers onboard deployed in the IOTC area in 2017-2021 was 11, 12, 12, 4 and 0 respectively. Table 5 and Figure 4 show the observer coverages based on sets and hooks in 2017 – 2021. The observer coverages are more than 5% in 2017-2019, which satisfies the compliance level stipulated in Resolution 11/04. Japanese observer coverage was below 5% in 2020 and no observer coverage in 2021, because most of the observer activities were stopped during 2020-2021 because of the COVID-19 pandemic.
Figure 5 is the heat map in the IOTC convention area showing the observer coverages deployed by Japanese tuna longline fisheries. The effort of observer data spreads evenly both in the western and eastern areas.

**Table 6.** Annual observer coverage by longline sets and hooks from 2017 to 2021. No observer was deployed in 2021 because of the impact of COVID-19. Set-based coverage (%) = observed sets * 100 / total sets. Hook-based coverage (%) = observed hooks * 100 / total hooks.

| Year | Based on number of sets | | | Based on number of hooks | | |
|---|---|---|---|---|---|---|
| | Total sets | Observed sets | Set-based coverage (%) | Total hooks | Observed hooks | Hook-based coverage (%) |
| 2017 | 7,346 | 710 | 9.7% | 23,377,667 | 2,248,967 | 9.6% |
| 2018 | 6,975 | 754 | 10.8% | 22,207,349 | 2,462,475 | 11.1% |
| 2019 | 6,572 | 805 | 12.2% | 20,676,091 | 2,560,408 | 12.4% |
| 2020 | 6,900 | 154 | 2.2% | 21,648,621 | 496,687 | 2.3% |
| 2021 | 7,373 | 0 | 0.0% | 22,992,635 | 0 | 0.0% |

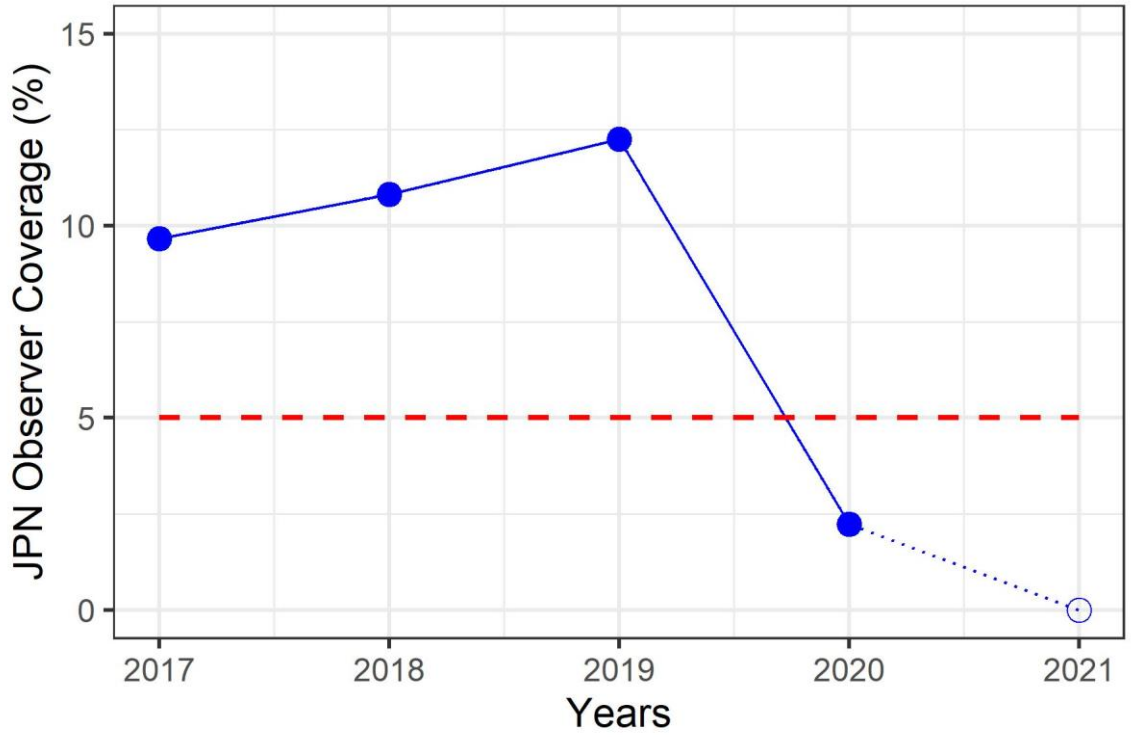


**Figure 4** The blue line indicates observer coverage (based on number of sets) of the Japanese tuna longline fisheries from 2017 to 2021. Much less number of observers and no observers were deployed in 2020 and 2021 respectively by the impact of COVID-19. The red line indicates a 5% coverage line.

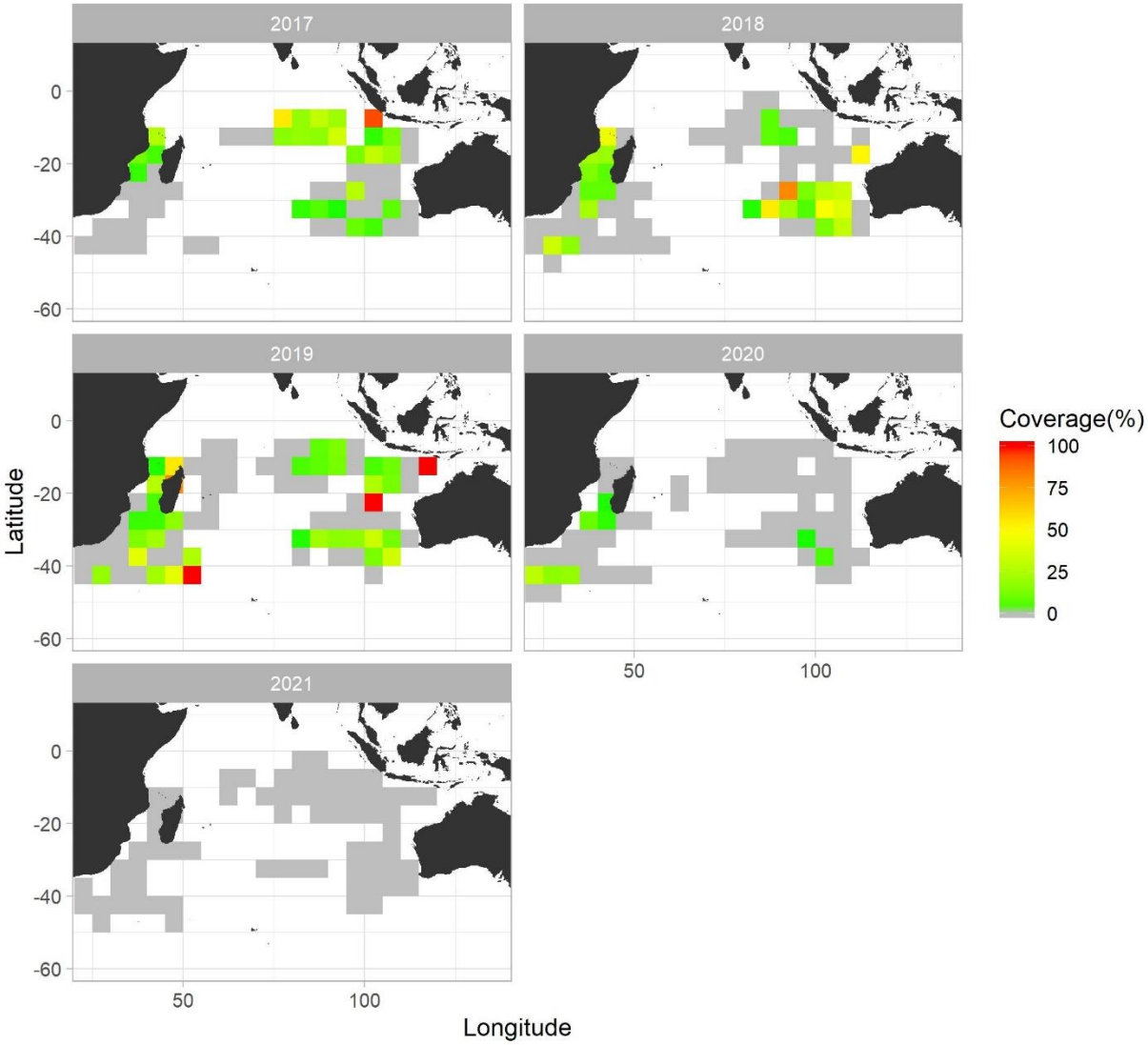


**Figure 5** The map shows the spatial distribution of observer coverage from 2017 to 2021 in the Japanese longline. No observer was deployed in 2021 by the impact of COVID-19. The Grey tile indicates no observer deployments, and the green to red tiles indicate levels of observer coverage (low to high).

**Purse seine**

Japan deploys observers also for purse seine fishery. The number of vessels and observer coverage are shown in Table 7. As observer program is conducted fiscal year (starts from April) basis, annual coverage is highly variable, and no sets were monitored in some of calendar years. There was no purse seine operation in 2021, and so observer was also not dispatched.

**Table 7.** Annual observer coverage by purse seine fishery from 2017 to 2021.

| Year | Number of vessels observed[*1] | [A]Total sets[*1] | [B] Observed sets[*1] | coverage (%) = [B]*100/[A] |
|---|---|---|---|---|
| 2017[*2] | 1 | 95 | 0 | 0.00% |
| 2018 | 2 | 50 | 29 | 58.00% |
| 2019[*2] | 1 | 2 | 0 | 0.00% |
| 2020 | 1 | 10 | 9 | 90.00% |
| 2021 | 0 | 0 | 0 | - |

[*1] Research vessels are not included, [*2] One observer was on board, but no operation was made.

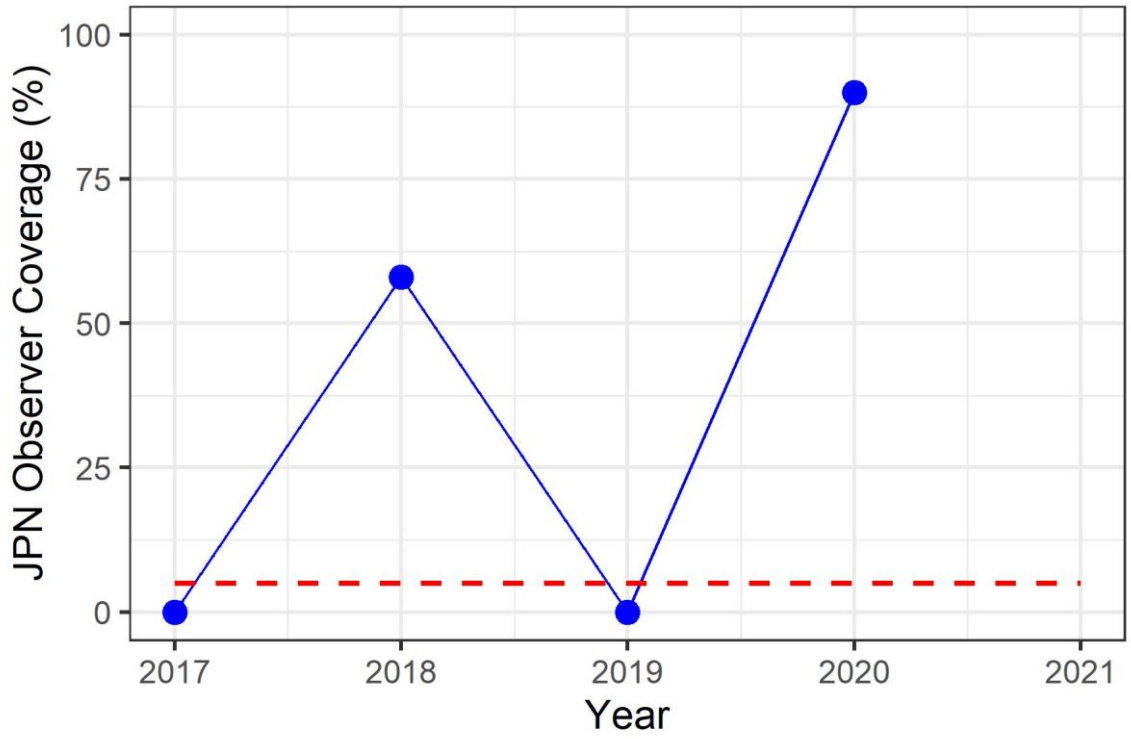


**Figure 6** Annual change in purse seine observer coverage in number of sets. The blue line indicates observer coverage of the Japanese purse seine fisheries from 2017 to 2021. The red dashed line indicates 5% coverage. Note: there was no purse seine operation in 2021, and so coverage is not shown.

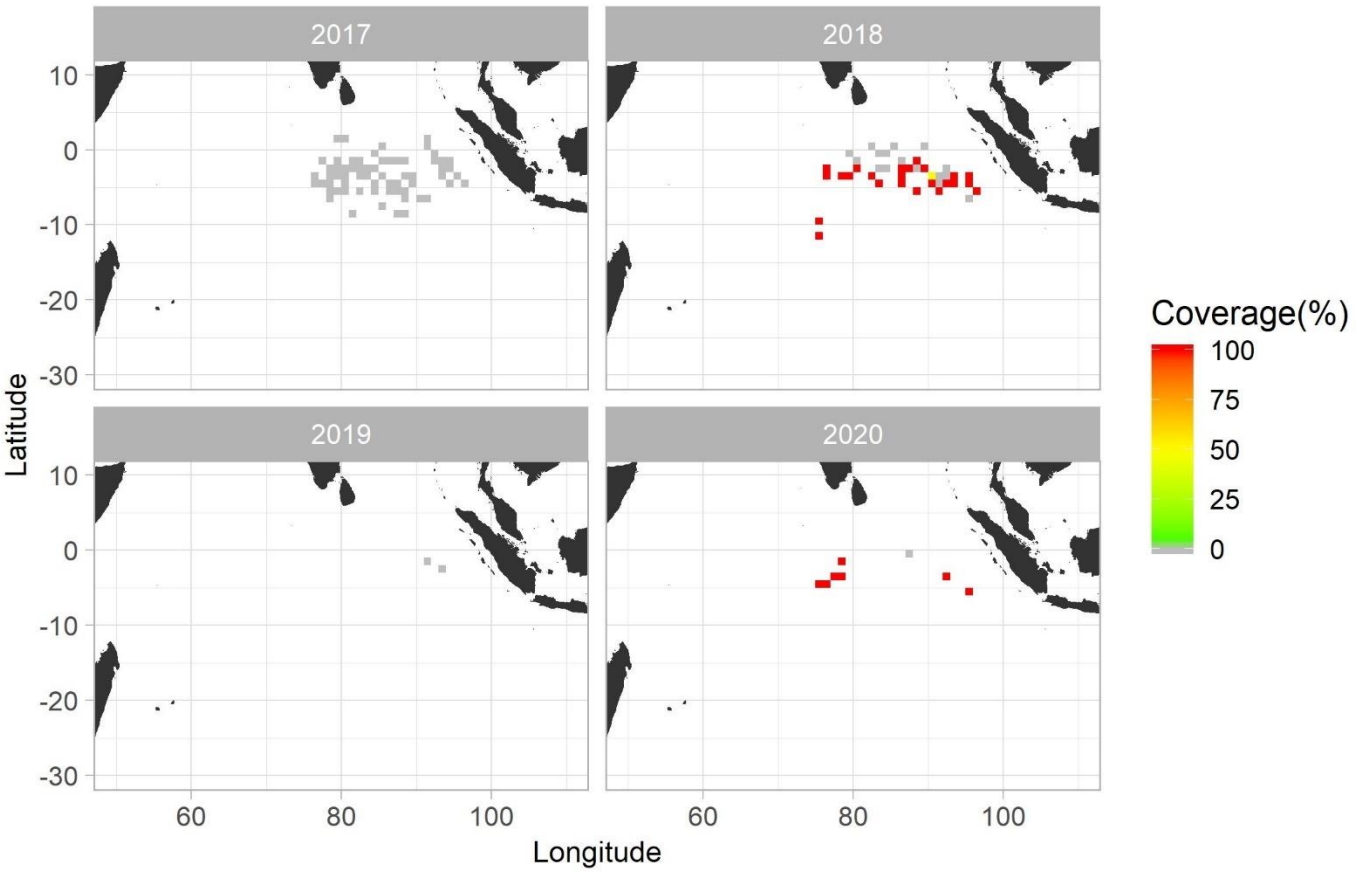


**Figure 7** Map showing the spatial distribution of observer coverage from 2017 to 2020 in Japanese purse seine. The Grey tile indicates the sets without observer deployments, and Green to Red tiles indicate levels of observer coverages (low to high). Note: there was no purse seine operation in 2021, and operations by research vessels are not included.

## 6.4. Port sampling programme

### Longline

Port samplings for longline catch were only occasionally conducted (mainly at Tokyo, Shimizu and Yaizu). The date commenced is not known because there is no information of place and method for measurement in the database before 1985.

### Purse seine

Japan has been conducting purse seine catch port sampling program since 1995 in the major Japanese landing ports. Because the catch in the Indian Ocean is mainly unloaded abroad, port samplings at Japanese ports have been conducted only nine years since 1995 at Makurazaki port as shown in Table 8. There are more sampling frequencies for the catch from the equatorial area of Pacific Ocean.

**Table 8.** Number of vessel trips or vessels active monitored, by species and gear

**Longline**
(Not available by trip or vessel number base)

**Purse seine**

| Year | Number of trips |
|---|---|
| 1995 | 1 |
| 1996 | 1 |
| 1997 | 1 |
| 1998 | 1 |
| 1999 | 3 |
| 2000 | 2 |
| 2001 | 2 |
| 2002 | 1 |
| 2006 | 1 |

**Table 9.** Number of individuals measured, by species and gear

**Longline**

| Year | SBT | ALB | BET | YFT | BLM | BLZ | SFA | SPF |
|---|---|---|---|---|---|---|---|---|
| 1986 | 15 | 6 | 284 | 215 | 130 | 107 | 89 | 5 |
| 1987 | 93 | 20 | 130 | 116 | 35 | 53 | 31 | 21 |
| 1988 | 102 | 22 | 455 | 198 | 41 | 133 | 60 | 0 |
| 1989 | 59 | 9 | 532 | 364 | 83 | 86 | 71 | 0 |
| 1990 | 0 | 0 | 0 | 87 | 8 | 12 | 6 | 0 |
| 1991 | 0 | 0 | 21 | 47 | 0 | 0 | 0 | 0 |
| 1993 | 0 | 0 | 47 | 21 | 0 | 0 | 0 | 0 |
| 1994 | 0 | 0 | 0 | 0 | 2 | 4 | 1 | 0 |

**Purse seine**

| Year | SKJ | YFT | BET |
|---|---|---|---|
| 1995 | 1,842 | 1,571 | 2,181 |
| 1996 | 1,255 | 1,129 | 3,159 |
| 1997 | 1,093 | 968 | 460 |
| 1998 | 1,122 | 793 | 370 |
| 1999 | 2,474 | 1,235 | 848 |
| 2000 | 1,547 | 924 | 655 |
| 2001 | 1,648 | 787 | 713 |
| 2002 | 894 | 359 | 506 |
| 2006 | 896 | 472 | 783 |

**6.5. Unloading/Transhipment of flag vessels** [including date commenced and status of implementation]

**Unloading**

The fishers are required to submit relevant documents to FAJ 10 days before the planned landing date including unloading abroad. When unloading abroad the owner of fishing vessels are required to obtain approval from FAJ in advance.

**Transshipment**

Japan controls at sea transshipments by its vessels in accordance with the Resolution 19/06 on Establishing a Programme for Transhipment by Large-Scale Fishing Vessels. The fishers are required to obtain approval from FAJ in advance for at port transshipments. To apply for at port transshipment, owners must submit relevant documents to FAJ 10 days before the planned transshipment date. Fishers shall complete the IOTC transshipment declaration and inform to the FAJ no later than 15 days after the transshipment.

**Table 10.** Quantities by species and gear landed in ports located in the IOTC area of competence

(in tonnes)

| Year | Gear | SBT | ALB | BET | YFT | SWO | MLS | BLZ | Others | Total |
|---|---|---|---|---|---|---|---|---|---|---|
| 2021 | LL | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 10.7 | 10.7 |
| 2021 | PS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |

*(Note) SBT (Southern bluefin tuna), ALB (albacore), BET (bigeye tuna), YFT (yellowfin tuna), SWO (swordfish), MLS (striped marlin), BLZ (blue marlin)*

**Table 11.** Quantities by species and gear transhipped in ports located in the IOTC area of competence

(in tonnes)

| Year | Gear | SBT | ALB | BET | YFT | SWO | MLS | BLZ | Others | Total |
|---|---|---|---|---|---|---|---|---|---|---|
| 2021 | LL | 0 | 0 | 10.9 | 141.8 | 2.7 | 0 | 0 | 7.8 | 163.3 |
| 2021 | PS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |

*(Note) SBT (Southern bluefin tuna), ALB (albacore), BET (bigeye tuna), YFT (yellowfin tuna), SWO (swordfish), MLS (striped marlin) and BLZ (blue marlin)*

### 6.6. Actions taken to monitor catches & manage fisheries for Striped Marlin, Black Marlin, Blue Marlin and Indo-pacific Sailfish

Japan has been monitoring marlin catch by logbooks and observer program. As marlins are not main target species by Japanese fisheries, the catch level is low especially in recent years (see Table 2a).

### 6.7. Gillnet observer coverage and monitoring

Not applicable. Japan is not operating gillnet fishery in the Indian Ocean.

### 6.8 Sampling plans for mobulid rays

Japan has been monitoring incidental catch of mobulid rays through the observer program.

## 7. NATIONAL RESEARCH PROGRAMS [Desirable]

**7.1. National research programs on blue shark**

**7.2. National research programs on Striped Marlin, Black Marlin, Blue Marlin and Indo-pacific Sailfish**

**7.3. National research programs on sharks**

**7.4. National research programs on oceanic whitetip sharks**

**7.5. National research programs on marine turtles**

**7.6. National research programs on thresher sharks**

*No information is prepared for 7.1-7.6*

**7.7. Others**

(1) **Devlopment and application of joint CPUE indices** for albacre and bigeye tuna in the Indian Ocean based on Japanese, Korean and Taiwanese longline fisheries data

For details, refer to IOTC–2022–WPTT24(DP)–15 for bigeye tuna and IOTC–2022- WPTmT08(DP)-15 for albacore tuna.

(2) **Trials of Electronic Monitoring System (EMS)**

For deails, refer to IOTC-2022-WGEMS02-06.

(3) **Development and application of Statistical-Catch-At-Size (SCAS) software**

For details, refer to IOTC–2022–WPTmT08-INF01 for albace and IOTC–2022–WPTT24–INF02 for bigeye tuna.

**(4) IOTC-OFCF projects (2002-2022)**

The IOTC-OFCF Japan joint project (hereafter "the Project") to improve tuna fisheries statistics in the developing countries in the IOTC area of competence has been implemented for last 20 years in six phases, i.e., 1st phase (5years: 2002-2006), 2nd phase (3 years:2007-2009), 3rd phase (3 years 2010-2012), 4th phase (3 years: 2013-2015, and 1 year: follow up activities for 3 years in 2014), 5th phase (2017-2019) and 6th Phase (2020-2022: ongoing). The objective of the Project is to contribute to the sustainable utilization of tuna resources, by improving the systems of collecting and processing data on resources related to tuna fisheries in the Indian Ocean and providing technical guidance and assistance for strengthening data collection and production of statistics in target countries. In the 6th phase under COVID-19 situation, the main work has been focusing on printing, translation and delivery of the IOTC species Identification Cards as on-site activities have been limited. In September 2022, FAO/IOTC and OFCF Japan signed the Cooperation Agreement as a new framework, and under this agreement, the Project will be able to continue for another five years from 2022 to 2027 for contributing to the fulfilment of the above-mentioned objective.

**(5) Research cruises by Marine Fisheries Research and Development Center (JAMARC), Japan Fisheries Research and Education Agency (2016-2021)**

During 2016 to 2020, JAMARC conducted experimental purse seine fishing cruises in the eastern Indian Ocean. RV Taikei Maru No.1 was used for the study. The main objective of the research program is to mitigate bycatch of juvenile yellowfin and bigeye tunas in purse seining with FADs. Two kinds of study have been conducted; (a) Study on how large mesh size affect the catch size distribution of skipjack, yellowfin and bigeye tunas, and (b) Study on preset estimation of species and size composition of schools associated with FADs using wide band echo sounder. With the more accurate estimation, sets on FADs with larger concentration of juvenile tunas could be avoided and would lead to the protection of juveniles. From 2020 fiscal year research activity in Indian Ocean has been suspended as JAMARC shifted the research field to the Pacific Ocean. There were no research cruises in 2021.

## 8. IMPLEMENTATION OF SCIENTIFIC COMMITTEE RECOMMENDATIONS AND RESOLUTIONS OF THE IOTC RELEVANT TO THE SC.

**Table 12**. Scientific requirements contained in Resolutions of the Commission, adopted between 2012 and 2021.

| Res. No. | Resolution | Scientific requirement | CPC progress |
|---|---|---|---|
| 11/04 | On a regional observer scheme | **Paragraph 9**. CPCs shall **report** of the number of vessels monitored and the coverage achieved by gear type in accordance with the provisions of this Resolution. | Japan has complied with requirement. |
| 12/04 | On the conservation of marine turtles | **Paragraphs 3-10**. CPCs shall collect and provide all data on interactions including estimation of **total mortality**, to report successful mitigation measures, deterioration of nesting sites and swallowing of marine debris, for fishermen to foster its recovery and use de-hooking technique. All **LL** shall carry line cutters and de-hookers, use of whole **finfish** bait. **PS** shall avoid encirclement, conduct safely release, to encourage to adopt FAD designs that reduce the incidental catch. CPCs undertake research trials of **circle hooks**, whole finfish for bait, alternative FAD design. | Japan has complied with the requirements under the Resolution except for estimation of total mortality. In 2021, there were no LL observers on board due to the COVID-19 pandemic, thus no data collections nor activities were conducted. There were no PS operations. |
| 12/06 | On reducing the incidental bycatch of seabirds in longline fisheries. | **Paragraphs 3-7.** CPCs shall provide the information on how they are implementing this measure and achieve reductions in levels of seabird bycatch across through the use of effective mitigation measure. In the south of 25ºS, CPCs shall ensure that all LL use at least **two of the three mitigation measures.** The design and deployment for **bird scaring lines** should meet the specifications. | Japan has complied with the requirements. |
| 12/09 | On the conservation of thresher sharks (family alopiidae) caught in association with fisheries in the IOTC area of competence | **Paragraphs 4-8.** CPCs shall encourage their fishers to record and report incidental catches as well as **live release** and implement research to identify potential nursery areas. Scientific observers shall be allowed to collect biological samples. | Japan has complied with the requirements under the Resolution. |
| 13/04 | On the conservation of cetaceans | **Paragraphs 7-9.** CPCs shall report the information and data collected through logbooks, or observer programs. CPCs shall report, in which cetaceans have been **encircled by PS**. For CPCs having national and state legislation for protecting these species shall be exempt from reporting. | Japan has submitted by-catch information in the national report. There were no PS operations in 2021. |
| 13/05 | On the conservation of whale sharks (*Rhincodon typus*) | **Paragraphs 7-9.** CPCs shall report the relevant information through logbooks, or observer programs. CPCs shall report any instances in which whale sharks have been **encircled by PS.** | There were no PS operations in 2021. |

| Res. No. | Resolution | Scientific requirement | CPC progress |
|---|---|---|---|
| 13/06 | On a scientific and management framework on the conservation of shark species caught in association with IOTC managed fisheries | **Paragraph 5-6.** CPCs shall encourage their fishers to record incidental catches and live releases of **oceanic whitetip sharks.** CPCs shall implement research on oceanic whitetip sharks. | Japan has complied with the requirements. |
| 15/01 | On the recording of catch and effort by fishing vessels in the IOTC area of competence | **Paragraphs 1–10** Record **minimum information** on vessel, trip, gear configuration, operations, catch & effort then provide by June 30th of the following year. | Japan has complied with the requirements. |
| 15/02 | Mandatory statistical reporting requirements for IOTC Contracting Parties and Cooperating Non-Contracting Parties (CPCs) | **Paragraphs 1–7.** CPCs shall provide Total catch, Catch and effort data, bycatch, **Size (1 fish/ton),** FADs data (PS) and others. | Japan has complied with the requirements except for size data: some species not complying with 1 fish/ton requirement for some years. No size data could not be collected in 2021 due to the COVID-19. |
| 17/05 | On the conservation of sharks caught in association with fisheries managed by IOTC | **Paragraphs 6, 9 and 11** CPCs shall report data for catches of sharks including all available historical data, estimates and life status of discards & size. CPCs shall undertake research to: a) effectiveness of prohibiting **wire leaders**; b) improve knowledge on key biological/ecological parameters, c) identify key shark mating…. | In 2021, there were no LL observers on board due to the COVID-19 pandemic, thus life status of discards & size could not be collected. There were no PS operations in 2021. |
| 18/02 | On management measures for the conservation of blue shark caught in association with IOTC fisheries | **Paragraphs 2-5.** CPC shall record catch, effort, **size** and discard data. CPCs are encouraged to undertake scientific research. | Japan has complied except for numbers of size for some past years. |
| 18/05 | On management measures for the conservation of the Billfishes: Striped marlin, black marlin, blue marlin and Indo-Pacific sailfish | **Paragraphs 7-11**. CPCs shall collect and report information of **5 billfish species** (*Striped Marlin, Black Marlin, Blue Marlin and Indo-pacific Sailfish*), i.e. catches, released alive and/or discarded, together with effort, size and discard. | Japan has complied with the requirements. |
| 18/07 | On measures applicable in case of non-fulfilment of reporting obligations in the IOTC | **Paragraphs 1 and 4.** CPCs shall include information in their Annual Reports on actions taken to implement their reporting **obligations** including shark species in particular steps taken to improve their data collection for direct and incidental catches. | Japan has complied with the requirements. |

| Res. No. | Resolution | Scientific requirement | CPC progress |
|---|---|---|---|
| 19/01 | On an Interim Plan for Rebuilding the Indian Ocean Yellowfin Tuna Stock in the IOTC Area of Competence | **Paragraph 22.** CPCs shall set their gillnets at 2m depth from the surface in **gillnet** fisheries by 2023 to mitigate ecological impacts. | Not applicable. Japan has no gillnet fisheries. |
| 19/03 | On the Conservation of Mobulid Rays Caught in Association with Fisheries in the IOTC Area of Competence | **Paragraph 11.** CPCs shall develop sampling plans for the monitoring of the mobulid rays catches. The sampling plans, including their scientific and operational rationale, shall be reported in the national scientific reports to the SC **starting in 2020.** | Not applicable. Requirement in paragraph 11 is limited to mobuild ray catches by the subsistence and artisanal fisheries. Japan has no such fisheries. |

## 9. LITERATURE CITED (DOCUMENTS SUBMITTED) (TOTAL: 18)

**WPTMT08(DP) (Temperate tuna: data preparation) (April 2022) (5)**

IOTC–2022–WPTmT08(DP)–09 Review of size data and fish size for Indian Ocean albacore caught by Japanese longline fishery (Matsumoto T)

IOTC–2022–WPTmT08(DP)–10 Indian Ocean albacore biological parameters for stock assessments (update) (Nishida T)

IOTC–2022–WPTmT08(DP)–11 Review of Japanese longline fishery and its albacore catch in the Indian Ocean (Matsumoto T)

IOTC–2022–WPTmT08(DP)–15 Joint CPUE indices for the albacore Thunnus alalunga in the Indian Ocean based on Japanese, Korean and Taiwanese longline fisheries data (Kitakado T et al.)

IOTC–2022–WPTmT08(DP)–16 Standardization of albacore CPUE by Japanese longline fishery in the Indian Ocean (Matsumoto T)

**WPTT24(DP) (Tropical tuna: data preparation) (May 2022) (3)**

IOTC–2022–WPTT24(DP)–14 Standardization of bigeye tuna CPUE by Japanese longline fishery in the Indian Ocean (Matsumoto T)

IOTC–2022–WPTT24(DP)–15 Joint CPUE indices for the bigeye tuna in the Indian Ocean based on Japanese, Korean and Taiwanese longline fisheries data up to 2022 (Kitakado T, Wang S-P, Matsumoto T, Lee SI, Tsai W-P, Satoh K, Yokoi H, Okamoto K, Lee MK, Lim J-H, Kwon Y, Su N-J, Chang S-T and Chang F-C)

IOTC–2022–WPTT24(DP)-INF01 Consideration on the period of the most recent catch to be used for the projections (Nishida T and Matsumoto T)

**S26 (Indian Ocean Tuna Commission) (May 2022)(1)**

IOTC-2022-S26–10 Proposed MOU between IOTC and the Overseas Fishery Cooperation Foundation of Japan (OFCF Japan).

**WGEMS02 (**Working Group on the Development of Electronic Monitoring Programme Standard**) (June 2022) (1)**

IOTC–2022– WGEMS02–06 Progress report of EMS trials by Japan (Morita H)

**WPTMT08 (Temperate tuna) (July 2022) (1)**

IOTC–2022–WPTmT08-INF01 Preliminary stock assessment of albacore in the Indian Ocean using Statistical-Catch-At-Size (SCAS) (Nishida T and Kitakado T)

**WPEB18 (Ecosystem and Bycatch) (September 2022) (1)**

IOTC-2022-WPEB18-22 Second IOTC Ecoregion Workshop: identification of regions in the IOTC convention area to inform the implementation of the ecosystem approach to fisheries management (M. J. Juan Jordá, A. E. Nieblas, H. Murua, E. Chassot, P. de Bruyn, D. Hayes, F. Marsac, U. Shahid, P. Thoya, S. Tsuji, E. Andonegi, M. Green, T. Kitakado, L. Nelson, M. Khan, L. Ramos Alonso, J. Moss, L. Lopetegui, Z. Hoque, L. Pierre, A. Sheikh)

**WPB20 (Billfish) (September 2022) (1)**

IOTC-2022-WPB20-10 Standardized CPUE of blue marlin (*Makaira mazara*) caught by Japanese longline fishery in the Indian Ocean: Analysis between 1979 and 2021 (Matsumoto T., Taki K. and Ijima H.)

**WPM13 (Working Party on Methods) (October 2022) (1)**

IOTC–2022–WPM13–14 Update of joint CPUE indices for the bigeye tuna in the Indian Ocean based on Japanese, Korean and Taiwanese longline fisheries data up to 2021 (Kitakado T et al)

**WPTT24 (Working Party on Tropical Tunas) (October 2022) (2)**

IOTC–2022–WPTT24–INF01 Updating of standardization of bigeye tuna CPUE by Japanese longline fishery in the Indian Ocean (Matsumoto T)

IOTC–2022–WPTT24–INF02_Rev1 Preliminary stock assessment of Indian Ocean bigeye tuna using Statistical-Catch-At-Size (SCAS) (1950-2021) (Nishida T, Kitakado T)

**WPDCS18 (Working Party on Data Collection and Statistics) (November – December) (1)**

IOTC-2022-WPCDS18-__ Progress of IOTC-OFCF Project Activities in FY2022 and Proposed Activities for FY2023

**SC25 (Scientific Committee) (December 2022) (1)**

IOTC-2022-SC25_NR__ National Report of Japan (Matsumoto, T., Inoue, Y., Nishida, T. and Semba, Y.)